

St. Olaf College

Financial Statements and Federal Awards Audit

May 31, 2023 and 2022

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St. Olaf College
Highlights (Unaudited)
Years Ended May 31, 2023 and 2022

Fiscal Year Ending May 31:	FY 2023	FY 2022
Academic Year	2022-23	2021-22
Enrollment, Retention, Graduation		
Undergraduate Full Time (Fall)	3,022	2,964
Undergraduate FTE (Fall)	3,030	2,972
Undergraduate Headcount (Fall)	3,046	2,988
% Men/Women	42/58	42/58
% Who Are In-State/Out-of-State	45/55	43/57
% White/Domestic Minority/International	67/22/11	67/23/10
1st Year to Sophomore	90.1%	90.7%
Sophomore to Junior	85.1%	86.3%
Junior to Senior	83.9%	84.5%
Four-Year Graduation Rate	76.9%	78.5%
Five-Year Graduation Rate	83.2%	84.1%
Number of Seniors (May)	709	709
Number of Declared Majors	990	1,020
Top Five Majors:	Diala 0 00/	Di-1 44 00/
1st 2nd	Biology 8.8% Mathematics 8.1%	Biology 11.2% Economics 8.6%
3rd	Economics 7.9%	Mathematics 7.9%
4th	Psychology 7.6%	Psychology 7.7%
5th	Music 6.9%	Music 6.6%
Post-Graduation Activities	Class of 2022	Class of 2021
Responses/Response Rate	601/88%	601/89%
Activities:		
Working (Full or Part-Time)/percent	467/78%	452/75%
Furthering Education/percent	120/20%	120/20%
Other Activities/percent	14/2%	29/5%
New Student Admissions (Fall)		
Applications (1st Year/Transfer)	5,524/133	6,480/155
Acceptances (1st Year/Transfer)	3,116/33	3,073/78
Acceptance Rate (1st Year/Transfer)	56%/25%	47%/50%
Matriculants (1st Year/Transfer) Yield Rate (1st Year/Transfer)	869/18 28%/55%	752/38 25%/49%
% 1st Year Men/Women/Nonbinary	43/56/1	42/58
% 1st Year In-State/Out-of-State% 1st Year 1st Generation to College	47/53 20	43/57 18
G		
Median ACT - 1st Year	30	31
Median SAT - 1st Year	1360	1360
Faculty and Staff Employed (Fall)		
Faculty/Staff/Total - FTE	252/430/682	248/423/671
Faculty/Staff/Total - Full-time Headcount Faculty/Staff/Total - Part-time Headcount	221/379/600 92/154/246	219/376/595 87/140/227
•	92/134/240	67/140/227
Tuition and Fees Per Student	¢ 54.050	f 50.070
Tuition Room & Board	\$ 54,650 12,450	\$ 52,670 12,000
Total comprehensive fee	\$ 67,100	\$ 64,670
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Financial Aid, Scholarships & Grants Federal Grants	\$ 3,778,657	\$ 3,361,428
State Grants	3,460,898	3,083,667
Institutional Scholarships & Grants	112,835,206	102,532,105
Outside Scholarships & Grants	3,162,406	2,800,140
Total	\$ 123,237,167	\$ 111,777,340
Total per student FTE	\$ 40,672	\$ 37,610
Endowment		
Fair Market Value at Fiscal Year End	\$ 711,741,089	\$ 696,676,006
Fair Market Value per Full Time Student	\$ 235,520	\$ 235,046
Fair Market Value per FTE Student	\$ 234,898	\$ 234,413
Total return on investments	4.6%	-0.7%



Independent Auditors' Report

To the Board of Regents of St. Olaf College

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of St. Olaf College (the College), which comprise the statement of financial position as of May 31, 2023 and 2022, and the related statements of activities and changes in net assets, functional expenses, and cash flows for the years then ended, and the related notes to the financial statements.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the College as of May 31, 2023 and 2022, and the changes in its net assets and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern within one year after the date that the financial statements were issued.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

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In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
 fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
 include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
 statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
 that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
 effectiveness of the College's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
 raise substantial doubt about the College's ability to continue as a going concern for a reasonable
 period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary and Other Information

Our audits were conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* and financial responsibility supplemental schedule, as required by Title 34 CFR Section 668.172, are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

The "Highlights" on page 1, which is the responsibility of management, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 11, 2023 on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

Minneapolis, Minnesota October 11, 2023

Baker Tilly US, LLP

Statements of Financial Position May 31, 2023 and 2022

	2023		
Assets			
Cash and cash equivalents	\$ 11,491,993	\$ 25,035,444	
Receivables			
Accounts, net (Note 4)	2,469,308	295,978	
Contributions, net (Note 5)	9,327,312	8,539,118	
Student loans, net (Note 6)	2,978,045	3,587,943	
Notes receivable (Note 1)	750,000	750,000	
Investments (Note 7)	740,371,940	718,281,226	
Other assets	2,326,758	2,244,403	
Deposits held by trustee (Note 7)	7,539,753	28,627,404	
Beneficial interest in trusts held by others (Note 7)	2,018,634	2,145,691	
Property, plant and equipment, net (Note 10)	296,150,305	275,475,657	
Total assets	\$ 1,075,424,048	\$ 1,064,982,864	
Liabilities and Net Assets			
Liabilities			
Accounts payable	\$ 7,724,046	\$ 10,759,052	
Accrued and other liabilities (Note 11)	15,796,132	15,169,909	
Deferred revenue	4,900,974	3,311,556	
Annuities payable (Note 17)	8,777,304	10,077,697	
Long-term debt (Note 15)	130,205,413	134,392,549	
U.S. government grants refundable	1,220,502	1,793,828	
Deposits held in trust for others	612,952	316,312	
Total liabilities	169,237,323	175,820,903	
Net Assets			
Without donor restrictions (Note 2)	414,891,479	408,403,255	
With donor restrictions (Note 2)	491,295,246	480,758,706	
Total net assets	906,186,725	889,161,961	
Total liabilities and net assets	\$ 1,075,424,048	\$ 1,064,982,864	

St. Olaf College
Statement of Activities and Change in Net Assets
Year Ended May 31, 2023 (With comparative totals for 2022)

	Without Donor Restrictions	With Donor Restrictions	Total	2022
Operating Revenues, Gains and Other Support Tuition, room and board, net of scholarships (Note 1) Other tuition and fees Government grants Private gifts and grants Long-term investment income and gains allocated for operations Other sources Investment income Net losses on investments and capital assets Capital gifts allocated Auxiliary enterprises, sales and services	\$ 83,644,809 3,451,857 6,550,743 3,126,628 11,086,517 3,643,120 1,062,051 (1,155,039) 2,097,433 659,613	\$ - 9,947,157 17,667,556 70,805 30,952	\$ 83,644,809 3,451,857 6,550,743 13,073,785 28,754,073 3,713,925 1,093,003 (1,155,039) 2,097,433 659,613	\$ 79,206,865 1,330,619 10,110,941 10,865,084 26,329,141 2,256,467 118,593 (865,595) 2,172,166 402,787
	114,167,732	27,716,470	141,884,202	131,927,068
Net assets released from restrictions (Notes 1 and 3)	25,886,503	(25,886,503)		
Total operating revenues, gains and other support	140,054,235	1,829,967	141,884,202	131,927,068
Operating Expenses Program expenses Support expenses	121,360,540 16,577,385		121,360,540 16,577,385	109,910,611 16,315,489
Total operating expenses	137,937,925		137,937,925	126,226,100
Change in net assets from operating activities	2,116,310	1,829,967	3,946,277	5,700,968
Nonoperating Activities Long-term investment activities Less long-term investment income and gains allocated for operations	11,958,810 (11,086,517) 872,293	19,515,443 (17,667,556) 1,847,887	31,474,253 (28,754,073) 2,720,180	(4,737,344) (26,329,141) (31,066,485)
Student loan income, net of expenses Deferred giving activities, gifts Capital giving activities, gifts and grants Capital related gifts released from restrictions (Notes 1 and 3) Capital gifts allocated to operations Adjustment to actuarial liability for annuities payable Adjustment to prior service cost and actuarial liability for retiree health plan Gain from sale of asset	(9,109) 606 2,387,872 409,262 (2,097,433) (61,385) 45,020 2,930,043	12,204 54,549 7,828,714 (409,262) - (732,774)	3,095 55,155 10,216,586 - (2,097,433) (794,159) 45,020 2,930,043	(77,422) 144,276 19,767,442 - (2,172,166) (2,015,097) (64,894) 2,331,981
Change in net assets from nonoperating activities	4,477,169	8,601,318	13,078,487	(13,152,365)
Change in net assets before reclassification of net assets	6,593,479	10,431,285	17,024,764	(7,451,397)
Reclassification of Prior Year Net Assets	(105,255)	105,255		
Change in net assets	6,488,224	10,536,540	17,024,764	(7,451,397)
Net Assets, Beginning	408,403,255	480,758,706	889,161,961	896,613,358
Net Assets, Ending	\$ 414,891,479	\$ 491,295,246	\$ 906,186,725	\$ 889,161,961

St. Olaf College Statement of Activities and Change in Net Assets Year Ended May 31, 2022

	Without Donor Restrictions	With Donor Restrictions	Total
Onersting Bevenues, Cains and Other Summert			
Operating Revenues, Gains and Other Support Tuition, room and board, net of scholarships (Note 1) Other tuition and fees Government grants	\$ 79,206,865 1,330,619 10,110,941	\$ -	\$ 79,206,865 1,330,619 10,110,941
Private gifts and grants Long-term investment income and gains allocated for operations	2,997,637 10,159,767	7,867,447 16,169,374	10,865,084 26,329,141
Other sources Investment income	2,178,577 85,381	77,890 33,212	2,256,467 118,593
Net losses on investments and capital assets Capital gifts allocated	(865,595) 2,172,166	- -	(865,595) 2,172,166
Auxiliary enterprises, sales and services	402,787		402,787
Net access released from matrix time (Nets of and 2)	107,779,145	24,147,923	131,927,068
Net assets released from restrictions (Notes 1 and 3)	21,664,305	(21,664,305)	-
Total operating revenues, gains and other support	129,443,450	2,483,618	131,927,068
Operating Expenses	400 040 044		400 040 044
Program expenses Support expenses	109,910,611 16,315,489		109,910,611 16,315,489
Total operating expenses	126,226,100		126,226,100
Change in net assets from operating activities	3,217,350	2,483,618	5,700,968
Nonoperating Activities			
Long-term investment activities Less long-term investment income and gains allocated for operations	(1,223,651) (10,159,767)	(3,513,693) (16,169,374)	(4,737,344) (26,329,141)
5	(11,383,418)	(19,683,067)	(31,066,485)
Student loan income net of expenses	(9,170)	(68,252)	(77,422)
Deferred giving activities, gifts	606	143,670	144,276
Capital giving activities, gifts and grants	4,635,326	15,132,116	19,767,442
Capital related gifts released from restrictions (Notes 1 and 3)	838,704	(838,704)	(0.470.400)
Capital gifts allocated to operations Adjustment to actuarial liability for annuities payable	(2,172,166) (152,634)	(1,862,463)	(2,172,166) (2,015,097)
Adjustment to actuarial liability for almutiles payable Adjustment to prior service cost and actuarial liability for retiree health plan	(64,894)	(1,002,403)	(64,894)
Gain from sale of asset	2,331,981		2,331,981
Change in net assets from nonoperating activities	(5,975,665)	(7,176,700)	(13,152,365)
Change in net assets before reclassification of net assets	(2,758,315)	(4,693,082)	(7,451,397)
Reclassification of Prior Year Net Assets	(386,852)	386,852	
Change in net assets	(3,145,167)	(4,306,230)	(7,451,397)
Net Assets, Beginning	411,548,422	485,064,936	896,613,358
Net Assets, Ending	\$ 408,403,255	\$ 480,758,706	\$ 889,161,961

St. Olaf College
Statements of Functional Expenses
Years Ended May 31, 2023 and 2022

										N	lay 31, 2023								
	Program Expenses						Support Expenses				<u>.</u>								
					Public		Academic		Student		Auxiliary		Total	lr	nstitutional			Total	
	Instruction		Research		Service		Support	_	Services		Enterprises		Program		Support	F	undraising	 Support	 Total
Compensation	\$ 39,337,779	\$	1,000,474	\$	186,503	\$	8,658,831	\$	13,854,590	\$	4,357,578	\$	67,395,755	\$	5,878,808	\$	3,997,456	\$ 9,876,264	\$ 77,272,019
Depreciation, amortization and accretion	3,905,855		121,611		2,416		2,144,541		4,151,208		2,346,548		12,672,179		661,457		318,637	980,094	13,652,273
General operating expenses	2,383,949		107,255		48,481		2,100,288		3,366,390		171,330		8,177,693		1,078,415		415,016	1,493,431	9,671,124
Food services	269,602		5,605		53,199		58,659		440,571		8,756,511		9,584,147		96,696		236,674	333,370	9,917,517
Travel and meals	5,778,624		99,099		(7,188)		386,002		1,536,140		27,245		7,819,922		331,548		236,721	568,269	8,388,191
Contract, professional services, insurance, and taxes	2,272,959		462,925		123,981		244,511		1,230,204		196,462		4,531,042		2,494,285		523,964	3,018,249	7,549,291
Facilities, repairs, maintenance, utilities, fuel	1,672,655		100,981		17,983		496,111		1,124,664		3,227,894		6,640,288		94,981		81,995	176,976	6,817,264
Interest	679,539		12,217		32	_	10,163	_	412,352	_	3,425,211	_	4,539,514		129,813		919	 130,732	 4,670,246
Total expenses	\$ 56,300,962	\$	1,910,167	\$	425,407	\$	14,099,106	\$	26,116,119	\$	22,508,779	\$	121,360,540	\$	10,766,003	\$	5,811,382	\$ 16,577,385	\$ 137,937,925

						May 31, 2022					
				Program Expenses	3				Support Expenses	1	
			Public	Academic	Student	Auxiliary	Total	Institutional		Total	
	Instruction	Research	Service	Support	Services	Enterprises	Program	Support	Fundraising	Support	Total
Compensation	\$ 37,797,423	\$ 945,475	\$ 80,985	\$ 8,121,771	\$ 12,892,112	\$ 3,951,870	\$ 63,789,636	\$ 5,408,551	\$ 3,789,016	\$ 9,197,567	\$ 72,987,203
Depreciation, amortization and accretion	3,753,835	126,326	2,512	2,251,602	2,825,724	2,445,657	11,405,656	699,647	319,011	1,018,658	12,424,314
General operating expenses	2,219,829	204,968	33,117	2,077,996	3,237,210	140,691	7,913,811	1,184,256	460,034	1,644,290	9,558,101
Food services	103,403	3,411	655	61,372	384,911	7,831,488	8,385,240	55,320	81,974	137,294	8,522,534
Travel and meals	2,146,418	40,328	2,460	238,928	1,252,141	10,302	3,690,577	138,258	110,682	248,940	3,939,517
Contract, professional services, insurance, and taxes	2,996,977	324,749	149,841	175,127	1,525,503	113,494	5,285,691	3,191,452	510,317	3,701,769	8,987,460
Facilities, repairs, maintenance, utilities, fuel	1,619,203	96,641	8,092	458,633	1,286,784	2,964,039	6,433,392	164,429	64,887	229,316	6,662,708
Interest	1,208,917	13,261	37	11,335	422,155	1,350,903	3,006,608	136,591	1,064	137,655	3,144,263
Total expenses	\$ 51,846,005	\$ 1,755,159	\$ 277,699	\$ 13,396,764	\$ 23,826,540	\$ 18,808,444	\$ 109,910,611	\$ 10,978,504	\$ 5,336,985	\$ 16,315,489	\$ 126,226,100

Years Ended May 31, 2023 and 2022

	2023	2022
Cash Flows From (Used in) Operating Activities		
Change in net assets	\$ 17,024,764	\$ (7,451,397)
Adjustments to reconcile change in net assets to net cash flows		
from operating activities:		
Depreciation, amortization and accretion expense	13,652,273	12,424,314
Net (gains)/losses on investments	(22,895,006)	9,635,284
Change in allowance for uncollectible student loans	90,925	70,000
Loans cancelled, assigned to government or written off	35,891	- (4.400.045)
Gain on dispositions of property, plant and equipment	(1,772,855)	(1,466,315)
Actuarial adjustment of annuities payable	(292,144)	(85,650)
Adjustment to prior service cost and actuarial liability for retiree health plan	(45,020)	64,894
Gifts of property, plant and equipment	(305,999)	(33,850)
Change in:	(0.470.000)	400.000
Accounts receivable	(2,173,330)	133,603
Contributions receivable for operations	(70,755)	115,845
Contributions receivable for plant	(43,647)	112,838
Other assets	(82,355)	(1,074,289)
Beneficial interest in trusts held by others	127,057	153,126
Change in:	00.000	(570,000)
Accounts payable Accrued and other liabilities	62,689	(570,660)
	510,561	301,942
Deferred revenue	1,589,418	1,278,292
Deposits held in trust for others	296,640	(43,225)
Gifts and grants received for long-term investment and plant, net	(10,216,586)	(19,767,442)
Nonoperating investment income	(7,101,860)	(2,405,913)
Net cash flows used in operating activities	(11,609,339)	(8,608,603)
Cash Flows From (Used in) Investing Activities		
Purchases of property, plant and equipment	(39,836,567)	(41,828,492)
Purchases of investments	(187,900,466)	(217,753,901)
Proceeds from sales of investments	188,704,758	216,605,538
Proceeds from sale of property, plant and equipment	3,686,959	2,387,981
Disbursements of loans to students	(302,751)	(316,828)
Repayments of loans by students	776,758	1,033,046
Net cash flows used in investing activities	(34,871,309)	(39,872,656)
Cash Flows From Financing Activities		
Principal repayments of indebtedness	(3,212,082)	(3,066,477)
Gifts and grants received for long-term investment and plant, net	10,216,586	19,767,442
Change in nonoperating contributions receivable	(664,717)	(1,244,163)
Change in U.S. government grants refundable, net	(573,326)	(885,980)
Increase in annuities payable from new gifts	` 55,155 [°]	180,275
Payments to annuitants	(1,063,404)	(1,120,602)
Nonoperating investment income	7,101,860	2,405,913
Change in deposits held by trustee related to debt proceeds	21,077,125	34,308,471
Net cash flows from financing activities	32,937,197	50,344,879
Net change in cash and cash equivalents	(13,543,451)	1,863,620
Cash and Cash Equivalents, Beginning	25,035,444	23,171,824
Cash and Cash Equivalents, Ending	\$ 11,491,993	\$ 25,035,444
Supplemental Disclosure	_	_
Interest paid	\$ 4,335,120	\$ 2,370,239
Property, plant and equipment acquired through accounts payable	\$ 4,594,459	\$ 7,692,154

St. Olaf College

Notes to Financial Statements May 31, 2023 and 2022

1. Significant Accounting Policies

Organization

Founded in 1874, St. Olaf College (the College) is a private, four-year, residential, liberal arts college located in Northfield, Minnesota. Affiliated with the Evangelical Lutheran Church in America, the College is coeducational and enrolls approximately 3,000 students. The College confers the degrees of Bachelor of Arts and Bachelor of Music.

Basis of Financial Statements

The accounting policies of the College reflect practices common to universities and colleges and the financial statements are prepared in accordance with accounting principles generally accepted in the United States of America. The more significant accounting policies are summarized below:

Net Asset Classifications

For the purposes of financial reporting, the College classifies resources into two net asset categories pursuant to any donor-imposed restrictions and applicable law. The Board of Regents has adopted practices that affect the presentation of board designations on net assets without donor restrictions. It has been the College's practice that bequests without donor restrictions under \$25,000 are distributed to current unrestricted funds. The same methodology is applied to matured deferred gifts. The Board's practice has been to designate year-end operating surpluses to the board designated endowment. Accordingly, the net assets of the College are classified in the accompanying financial statements in the categories that follow:

Without Donor Restrictions - Net assets that are not subject to donor-imposed restrictions. (See Note 2)

With Donor Restrictions - Net assets subject to donor-imposed restrictions that will be met by action of the College and/or the passage of time or are restricted in perpetuity. (See Note 2)

Releases From Restrictions

Expirations of temporary restrictions on net assets (i.e., the donor-imposed purpose has been fulfilled and/or the stipulated time period has elapsed) are reported on the statements of activities as net assets released from restrictions (See Note 3). Occasionally donor restrictions related to net assets may be clarified or changed, at which time they are reflected as a reclassification of prior year net assets on the statements of activities. Conditional grants restricted by donors whose restrictions are met in the same year are reported as changes in net assets without donor restrictions.

Revenue Recognition

The timing and classification of revenue are summarized below:

Tuition, Room and Board Revenue

The College provides academic instruction toward baccalaureate degrees. Tuition and fee revenue is recognized in the fiscal year in which the academic programs are delivered. Institutional scholarships awarded to students reduce the amount of revenue recognized. In addition, students who adjust their course load or withdraw completely within the first four weeks of the semester may receive a partial refund in accordance with the College's refund policy. Refunds issued reduce the amount of revenue recognized. Payments for services are due August 1st for Fall semester and February 1st for the Spring semester. Performance obligations for certain ancillary services are satisfied when the service is performed. The College applies the practical expedient as allowed for within the accounting standards and, therefore, does not disclose information about remaining performance obligations that have original expected durations of one year or less. All remaining performance obligations will be satisfied in connection with the completion of the fiscal 2024 year.

The College also provides auxiliary services, such as residence and food services. Revenue from these services is recognized in the fiscal year in which the goods and services are provided. Students that withdraw from the College within the first 12 weeks of the semester may receive a partial refund for board plans in accordance with the College's refund policy. Students that withdraw from the College before the first day of class may receive a full refund for room plans in accordance with the College's refund policy. Tuition will be refunded at 80% if a student withdraws by the end of 10th day and 40% if a student withdraws within two weeks after 10th day. Refunds issued reduce the amount of revenue recognized. Tuition, room and board are included within a single comprehensive contract, as the College has determined that on campus residency (room and board) is part of the educational requirements. The College determines the transaction price based on standard charges for goods and services provided, reduced by discounts relating to institutional scholarships, both funded and unfunded, in accordance with the College's policies.

The College's revenue associated to tuition, room and board, net of scholarships and grants, were allocated as follows:

	2023	2022
Tuition Room and board	\$ 163,320,417 33,491,182	\$ 154,537,625 30,181,685
Tuition, room and board	196,811,599	184,719,310
Unfunded scholarships and grants Funded scholarships and grants	(96,937,560) (16,229,230)	(89,287,755) (16,224,690)
Tuition, room and board, net of scholarships	\$ 83,644,809	\$ 79,206,865

Deferred Revenue

Deferred revenue represents deposits paid by students that will be refunded upon graduation, tuition credit balances owed to students and payments received for conferences, events or travel study programs that have not yet started as of May 31, 2023. Summer academic terms begin after May 31, 2023, thus all tuition revenue relating to the 2023 summer terms will be included in the fiscal year 2024 statement of activities.

Government Grants

The College provides various services for state and federal agencies connected to government grants. Under the terms of the grants, the College is reimbursed for services performed and revenue is recognized in the fiscal year in which the services are performed.

The Higher Education Emergency Relief Fund III is authorized by the American Rescue Plan and was signed into law on March 11, 2021. In total, the ARP authorizes \$40 billion in support to institutes of higher education to serve students and ensure learning continues during the COVID-19 pandemic. The College was awarded approximately \$5,638,000 of HEERF III funding. Of this amount, \$2,819,000 related to the student portion and \$2,819,000 related to the institutional portion. As of May 31, 2022, the entire amount of the student relief portion of the grant was expended and recognized as revenue and student aid expense (within student services). As of May 31, 2022, the entire amount of the institutional portion of the grant was expended and recognized as revenue and as an offset to lost revenue incurred as a result of the pandemic.

Contribution Revenue

Unconditional contributions are recognized as revenue when the donor's commitments are received, as increases in net assets without donor restrictions unless their use is limited by donor-imposed restrictions or time. Conditional promises to give are not recognized until they become unconditional, that is, when the conditions on which they depend are substantially met. During the year ended May 31, 2016, the College received a conditional promise to give up to \$15,000,000 to create an endowment to support a new program. The contribution is conditional upon the amount of other donations received for the program through 2025. Based on the terms of the agreement, the contribution will not be recognized as revenue until the end of the agreement. As of May 31, 2023, \$6,628,000 of other donations have been received for the program.

Gifts of assets other than cash are recorded at their estimated fair value at the date of gift.

Contributions received with donor-imposed restrictions that are met in the same year as received are reported as revenues within the net assets with donor restrictions class, and a release to net assets without donor restrictions is made to reflect the expiration of such restrictions.

Contributions of exhaustible long-lived assets, or of cash and other assets to be used to acquire them, with donor stipulations concerning the use of such long-lived assets are reported as revenues of the net asset with donor restriction class. Gifts received for long-lived assets are released from net assets with donor restrictions when the assets are placed in service.

Operating Measure

The College's operating revenues in excess of expenses and transfers includes support for operating activities from both donor-restricted net assets and net assets without donor restrictions designated for long-term investment (the donor-restricted and quasi endowment) according to the College's spending policy, which is detailed in Note 8. The measure of operations excludes endowment support for non-operating activities, investment return in excess of amounts made available for current support, capital gifts, retiree health plan changes, changes in the actuarial value of annuities payable, gains (losses) from the sale of assets and student loan income.

Investment Gains and Losses

Gains and losses on investments and other assets or liabilities are reported as increases or decreases in net assets without donor restrictions or with donor restrictions if their use is restricted by explicit donor stipulation or by law. Losses from investments on board designated endowment funds are reported as decreases in net assets without donor restrictions.

Income and net gains or losses on investments of endowment and similar funds are reported in the statements of activities as follows:

- as increases or decreases in net assets without donor restrictions for board designated endowment funds;
- as increases or decreases in net assets with donor restrictions to restore donor restricted endowment funds in accordance with the stipulations of the donor, reported as with deficiencies; and
- as increases or decreases in net assets with donor restrictions in all other cases.

Impairment of Long-Lived Assets

The College reviews long-lived assets, including property and equipment and intangible assets, for impairment whenever events or changes in business circumstances indicate that the carrying amount of an asset may not be fully recoverable. An impairment loss would be recognized when the estimated future cash flows from the use of the asset are less than the carrying amount of that asset. As of May 31, 2023 and 2022, there have been no such losses.

Cash and Cash Equivalents

The College considers all highly liquid investments, except for those held for long-term investment, with a maturity of three months or less when purchased to be cash equivalents. Certain cash held by the College is restricted for the Perkins Loan Fund.

Receivables

Accounts and notes receivable are carried at cost, less an allowance for doubtful accounts (See Notes 4 and 6). During the year ended May 31, 2017, the College entered into a subordinated promissory note agreement with Northfield Hotel Properties LLC for \$750,000. The loan is to be paid back in 2027 with 5.5% interest to be paid quarterly.

Investments

Investments in publicly traded securities are stated at quoted fair market value. Other investments, for which no such quoted fair market values or valuations are readily available, are carried at fair value as estimated by management using values provided by external investment managers. Changes in fair value are recorded as unrealized gains or losses in the period of change. (See Note 7)

Other Assets

Prepaid expenses and inventories are included in other assets. Inventories are valued at the lower of cost or market.

Deposits Held by Trustee

Cash, U.S. Government securities, private debt obligations and short-term investments held by the trustee are amounts restricted for debt service as required by the related trust indentures and also include proceeds from the issuance of the Series 2021 bonds. (See Note 15)

Beneficial Interest in Trusts Held by Others

The beneficial interest in trusts held by others and related contribution revenue are recognized at the date the trusts are established for the present value of estimated future payments to be received.

Property, Plant and Equipment

Physical plant assets are stated at cost at the date of acquisition or fair market value if donated, less accumulated depreciation. The College typically depreciates its assets on the straight-line basis over estimated useful lives ranging from 15 to 50 years for buildings and improvements and 5 to 15 years for furnishings, library materials and equipment. The College has developed a schedule of the estimated funding required for significant repairs and maintenance of its facilities based on a forty-year life cycle. Normal repair and maintenance expenses are charged to operations as incurred. Certain property and equipment purchased with government grant funds are subject to certain requirements and limitations. Generally, the College capitalizes physical plant additions and equipment in excess of \$5,000. (See Note 10)

Annuities Payable

Annuities payable represent the College's liability under annuity contracts with donors and irrevocable charitable remainder trusts for which the College serves as the trustee. Assets held under these agreements are included in investments. (See Note 17)

U.S. Government Grants Refundable

Funds provided by the United States Government under the Federal Perkins Loan Program are loaned to qualified students and may be reloaned after collections. These funds are ultimately refundable to the government and are included as liabilities on the statements of financial position. Revenues from other government grants are recognized as they are earned in accordance with the agreement. Any funding received before it is earned is recorded as a refundable advance. Expenses incurred before cash is received are shown as a reduction in the government grants refundable liability on the statements of financial position.

Deposits Held in Trust for Others

The College acts as trustee for funds transferred from various organizations for investment management and administrative purposes. The funds are to be distributed back to these organizations as they request them. The College recognizes the funds as a liability in the accompanying statements of financial position.

Expenses

The financial statements report certain categories of expenses that are attributable to program and support functions. These expenses require allocation on a reasonable basis that is consistently applied. These expenses include depreciation, amortization and accretion, interest, health and dental expenses, tuition and benefit expenses and operation and maintenance of plant. Depreciation, amortization and accretion is allocated based on square footage, whereby interest expense is allocated based on the program and/or supporting function that benefit from the related debt issuances. Operation and maintenance of plant is allocated based on square footage.

Advertising Expenses

Advertising costs are expensed when incurred.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Contingencies

In order to participate in the various Federal Title IV financial aid programs, the U.S. Department of Education requires private nonprofit institutions to demonstrate financial responsibility by meeting certain ratio requirements. The College was following these requirements at May 31, 2023 and 2022.

The College is contingently liable in connection with claims and contracts, including those currently in litigation arising in the normal course of its activities. In the opinion of management, the results of these matters, if any, will not have a significant impact on the financial statements.

Income Tax Status

The Internal Revenue Service has determined that the College is exempt from federal income tax under Section 501(c)(3) of the Internal Revenue Code. The College is also exempt from state income taxes. However, any unrelated business income may be subject to taxation.

The College follows the accounting standards for contingencies in evaluating uncertain tax positions. This guidance prescribes recognition threshold principles for the financial statement recognition of tax positions taken or expected to be taken on a tax return that are not certain to be realized. No liability has been recognized by the College for uncertain tax positions as of May 31, 2023 and 2022. The College's tax returns are subject to review and examination by federal and state authorities.

2. Restrictions and Limitations on Net Asset Balances

Net assets (deficit) without donor restrictions were allocated as follows:

	2023	2022
Plant Operations Endowment funds Deferred gifts Student loan programs, matching federal government	\$ 164,147,581 (7,901,387) 255,150,160 3,413,282 81,843	\$ 157,360,336 (5,018,168) 252,011,702 3,877,822 171,563
	\$ 414,891,479	\$ 408,403,255
Net assets with donor restrictions consist of the following:	2023	2022
		· · · · · · · · · · · · · · · · · · ·
Gifts and other unexpended revenues and gains available for: Scholarships, instruction and other support Acquisition of buildings and equipment	\$ 16,607,560 780,825	\$ 16,160,171 542,210
	17,388,385	16,702,381
Endowment funds Deferred gifts Student loan funds	456,590,929 14,281,544 3,034,388	444,664,304 16,389,261 3,002,760
	\$ 491,295,246	\$ 480,758,706

St. Olaf College

Notes to Financial Statements May 31, 2023 and 2022

Total net assets consist of the following:

	2023	2022
Plant	\$ 164,928,406	\$ 157,902,546
Operations	8,706,173	11,142,003
Endowment funds (Note 8)	711,741,089	696,676,006
Deferred gifts (Note 17)	17,694,826	20,267,083
Student loan funds	3,116,231	3,174,323
	\$ 906,186,725	\$ 889,161,961

3. Net Assets Released From Restrictions

Net assets were released by incurring expenses satisfying the restricted purposes or by occurrence of events specified by the donors as follows for the years ended May 31, 2023 and 2022:

	2023	 2022
Capital related gifts for projects placed in service Scholarships, instruction and other departmental support	\$ 409,262 25,886,503	\$ 838,704 21,664,305
	\$ 26,295,765	\$ 22,503,009

4. Accounts Receivable

Accounts receivable, and the related allowance for doubtful accounts, was as follows at May 31, 2023 and 2022:

	2023					
	Receivable		A	lowance	Net	
Federal Emergency Management Agency Student accounts Other accounts	\$	1,665,058 459,477 544,773	\$	- (200,000) -	\$	1,665,058 259,477 544,773
Total accounts receivable	\$	3,667,321	\$	(200,000)	\$	2,469,308
				2022		
	R	eceivable	A	lowance		Net
Student accounts Other accounts	\$	319,662 176,316	\$	(200,000)	\$	119,662 176,316
Total accounts receivable	\$	1,473,795	\$	(200,000)	\$	295,978

An allowance for doubtful accounts is recorded annually based on historical experience and management's evaluation of receivables at the end of each year. Bad debts are written-off when deemed uncollectible. Receivables are generally unsecured.

5. Contributions Receivable

Contributions receivable include the following unconditional promises to give at May 31, 2023 and 2022:

	2023	 2022
Unconditional promises expected to be collected in: Less than one year One to five years Over five years	\$ 4,124,569 6,042,164 1,025,000	\$ 2,961,941 6,956,511 60,000
·	 · · · · ·	 · · · · · · · · · · · · · · · · · · ·
Gross unconditional promises to give	11,191,733	9,978,452
Less unamortized discount Allowance for uncollectible promises	 (673,004) (1,191,417)	(238,842) (1,200,492)
	\$ 9,327,312	\$ 8,539,118

Contributions receivable due within one year are not discounted. Contributions receivable expected to be collected in more than one year have been discounted using historic rates, ranging from 0.9% to 4.8%. As of May 31, 2023, net contributions receivable consisted of \$8,610,793 for endowments, \$67,816 for plant and \$648,703 for operations. As of May 31, 2022, net contributions receivable consisted of \$7,882,325 for endowments, \$67,870 for plant and \$588,923 for operations.

6. Credit Quality of Student Loans Receivable

The College issues uncollateralized loans to students based on financial need. Loans to students are funded through Federal government loan programs or institutional resources. Allowances for doubtful accounts are established based on prior collection experience and current economic factors which, in management's judgment, could influence the ability of loan recipients to repay the amounts per the loan terms. Interest income on student loan receivables is recognized when received, and fees and costs are recognized when incurred. Government student loan program receivables (Perkins) that become uncollectible can be assigned to the federal government. At May 31, 2023 and 2022, student loans receivable represented 0.28% and 0.34% of total assets, respectively.

At May 31, 2023 and 2022 student loans receivable consisted of the following:

		2023	 2022
Federal government programs Institutional programs	\$	1,334,545 2,245,300	\$ 1,827,425 2,262,318
		3,579,845	 4,089,743
Less allowance for doubtful accounts: Beginning of year Change to allowance Write-offs Write-off recoveries		(501,800) (97,991) (2,009)	 (431,800) (117,470) 47,470
End of year		(601,800)	(501,800)
Student loans receivable, net	\$_	2,978,045	\$ 3,587,943

Funds advanced by the Federal government of \$1,507,956 and \$2,093,971 at May 31, 2023 and 2022, respectively, are ultimately refundable to the government and are classified as liabilities in the statements of financial position. These amounts are partially offset by related receivables from the Federal government.

At May 31, 2023 and 2022, the past due and current amounts under student loan programs were as follows:

		2023	 2022
Past due student loans receivable: 0 - 240 days past due 240 days - 2 years past due		195,271 96,173	\$ 334,871 135,265
2 - 5 years past due 5+ years past due		370,554 166,353	 392,323 99,878
Total past due		828,351	962,337
Current student loans receivable		2,751,494	 3,127,406
Total student loans receivable, gross	\$	3,579,845	\$ 4,089,743

7. Investments and Fair Value Measurements

Fair Value Hierarchy

Fair value is defined in the accounting guidance as the exchange price that would be received to sell an asset or paid to transfer a liability (an exit price) in the principal or most advantageous market for the assets or liability in an orderly transaction between market participants at the measurement date. Under this guidance, a three-level hierarchy is used for fair value measurements which are based on the transparency of information, such as the pricing source, used in the valuation of an asset or liability as of the measurement date.

Financial instruments measured and reported at fair value are classified and disclosed in one of the following three categories.

Level 1 - Inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities that the reporting entity can access at the measurement date.

Level 2 - Inputs other than quoted prices included in Level 1 that are observable for the asset or liability, either directly or indirectly. This includes quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar assets or liabilities in markets that are not active, inputs other than quoted prices that are observable for the asset or liability or market-corroborated inputs.

Level 3 - Inputs are unobservable for the asset or liability. Unobservable inputs reflect the assumptions that market participants would use in pricing the asset or liability (including assumptions about risk) using the best information available in the circumstances, which may include using the reporting entity's own data.

Valuation Techniques and Inputs

Level 1 assets include:

Investments in cash and short-term investments (consisting primarily of money market funds), exchange traded funds, mutual funds, stocks, bonds and deposits held by trustee (consisting primarily of money market funds) for which quoted prices are readily available.

Level 2 assets include:

Investments in certain fixed income securities (U.S. treasuries, U.S. government agency bonds, municipal bonds, government and commercial mortgage-backed securities, corporate bonds and notes and private debt obligations) for which quoted prices are not readily available. The fair values are estimated using Level 2 inputs based on multiple sources of information, which may include market data and/or quoted market prices from either markets that are not active or are for the same or similar assets in active markets.

Level 3 assets include:

Investments in real estate for which fair value is based on inputs such as appraisals and the county assessed value.

Other investments, which represent ownership interests in insurance contracts. The fair value has been estimated based on information provided by the insurance companies.

Beneficial interest in trusts held by others for which quoted prices are not readily available. The fair values are estimated using an income approach by calculating the present value of the future distributions expected to be received based on a combination of Level 2 inputs (interest rates and yield curves) and significant unobservable inputs (entity specific estimates of cash flows).

Alternative investments are measured at fair value using the net asset value (NAV) per share (or its equivalent) of such investment funds as a practical expedient, without further adjustment, unless it is probable that the investment will be sold at a significantly different value. If not determined as of the College's measurement date, NAV is adjusted to reflect any significant events that would materially affect the security's value. Certain attributes that impact the security's fair value may not be reflected in NAV, including, but not limited to, the investor's ability to redeem the investment at the measurement date and unfunded purchase commitments. If the College sold all or a portion of its alternative investment, it is reasonably possible that the transaction value could differ significantly from the estimated fair value at the measurement date, because of the nature of the investments, changes in market conditions and the overall economic environment.

In certain cases, the inputs used to measure fair value may fall into different levels of the fair value hierarchy. In such cases, the level in the fair value hierarchy within which the fair value measurement in its entirety falls has been determined based on the lowest level input that is significant to the fair value measurement in its entirety. The assessment of the significance of a particular input to the fair value measurement in its entirety requires judgment and considers factors specific to the asset or liability.

There have been no changes in the techniques and inputs used as of May 31, 2023 and 2022.

While the College believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different estimate of fair value at the reporting date.

Investments, in general, are subject to various risks, including credit, interest and overall market volatility risks. Due to the level of risk associated with certain investment securities, it is reasonably possible that changes in values of investment securities will occur in the near term and such changes could materially affect the amounts reported in the financial statements.

The following table present information about the College's assets measured at fair value on a recurring basis as of May 31, 2023:

	2023							
		Total		Level 1		Level 2		Level 3
Assets:								
Investments:								
Cash and short-term	_		_					
investments	\$	13,315,001	\$	13,315,001				
Marketable securities:								
Mutual funds and exchange								
traded funds: Fixed income:								
Domestic		5,321,690		5,321,690				
International		1,127,616		1,127,616				
Equity funds:		1,121,010		1,121,010				
Domestic		48,790,235		48,790,235				
International		29,771,601		29,771,601				
Real asset funds		3,314,418		3,314,418				
Bonds		17,917,597		85,041	\$	17,832,556		
Real estate		5,500		-		-	\$	5,500
Other investments		1,888,423						1,888,423
Subtotal investments		121,452,081		101,725,602		17,832,556		1,893,923
Deposits held by trustee		7,539,753		7,539,753		-		_
Beneficial interest in trusts held								
by others		2,018,634		<u>-</u>		-		2,018,634
Subtotal by valuation								
hierarchy		131,010,468	\$	109,265,355	\$	17,832,556	\$	3,912,557
•		, ,						
Investments measured								
using NAV:								
Hedge funds		159,890,382						
Private credit funds		17,188,781						
Private equity funds		145,324,537						
Global equity funds Fixed income funds		176,935,800 32,000,000						
Real estate funds		37,238,938						
Commodity funds		50,341,421						
,								
Subtotal investments by								
NAV		618,919,859						
Total assets at								
fair value	\$	749,930,327						
	<u> </u>	, -,-						
Investments by valuation								
hierarchy	\$	121,452,081						
Investments by NAV		618,919,859						
Total investments	\$	740,371,940						
	_							

The following table present information about the College's assets measured at fair value on a recurring basis as of May 31, 2022:

	2022						
	Total		Level 1		Level 2		Level 3
Assets:							
Investments:							
Cash and short-term							
investments	\$ 8,469,029	\$	8,469,029				
Marketable securities:							
Mutual funds and exchange							
traded funds:							
Fixed income:							
Domestic	5,958,160		5,958,160				
International	1,298,064		1,298,064				
Equity funds:	00 047 005		00 047 005				
Domestic	62,047,265		62,047,265				
International	5,588,432		5,588,432				
Global	7,650,200		7,650,200				
Real asset funds Stocks	3,981,049		3,981,049				
Bonds	36,679 13,476,860		36,679	ď	12 222 651		
Real estate	1,016,500		153,209	\$	13,323,651	\$	1,016,500
Other investments	1,858,299		-		-	Φ	1,858,299
Other investments	 1,000,299				<u> </u>		1,000,299
Subtotal investments	111,380,537		95,182,087		13,323,651		2,874,799
Deposits held by trustee	28,627,404		1,098,794		27,528,610		_
Beneficial interest in trusts held	, ,		, ,				
by others	2,145,691						2,145,691
Subtotal by valuation	440.450.000	Φ.	00 000 004	Φ.	40.050.004	Φ.	E 000 400
hierarchy	 142,153,632	\$	96,280,881	\$	40,852,261	\$	5,020,490
Investments measured							
using NAV:							
Hedge funds	152,029,505						
Private credit funds	3,997,661						
Private equity funds	155,705,848						
Global equity funds	176,214,233						
Fixed income funds	24,670,237						
Real estate funds	37,016,669						
Commodity funds	 57,266,536						
0.1.1.1.							
Subtotal investments by	000 000 000						
NAV	 606,900,689						
Total assets at							
fair value	\$ 749,054,321						
	 · · · · · · · · · · · · · · · · · · ·						
Investments by valuation							
hierarchy	\$ 111,380,537						
Investments by NAV	606,900,689						
•	· · · · · · · · · · · · · · · · · · ·						
Total investments	\$ 718,281,226						

The College uses the NAV as a practical expedient to determine fair value of all underlying investments which (a) do not have a readily determinable fair value; and (b) prepare their financial statements consistent with the measurement principles of an investment company or have the attributes of an investment company.

The following table lists the alternative investments in which NAV was utilized as the practical expedient for estimating fair value by major category as of May 31, 2023 and 2022:

Investment Type		Unfunded ommitments	Fair Value May 31, 2023	Fair Value Redemption Redemption May 31, 2022 Frequency Notice Period		Estimated Remaining Life	
Alternative investments:					Quarterly to not		
Hedge funds (a)	\$	412,500	\$ 159,890,382	\$ 152,029,505	redeemable	45 days to N/A	1-15 years
Private credit funds(b)		11,179,053	17,188,781	3,997,661	Not redeemable	N/A	1-10 years
Private equity funds (c)		61,352,767	145,324,537	155,705,848	Not redeemable Monthly to 3	N/A	1-15 years
Global equity funds (d)		-	176,935,800	176,214,233	years	30-365 days	N/A
Fixed income funds (e)		-	32,000,000	24,670,237	Daily	2 days	N/A
Real estate funds (f)		15,907,997	37,238,938	37,016,669	Not redeemable	N/A	1-12 years
Commodity funds (g)		9,381,220	50,341,421	57,266,536	Not redeemable	N/A	1-12 years
Total	\$	98,233,537	\$ 618,919,859	\$ 606,900,689			

- (a) Comprised of various hedge funds which primarily focus on absolute return, security selection and hedging. A portion of the investments in this category cannot be redeemed currently because the investments include restrictions that do not allow for redemption in the first 12 to 36 months after acquisition.
- (b) Comprised of a private credit fund providing customized and secured debt financing to emerging growth companies. This investment is illiquid and not redeemable. Instead, distributions are received through the liquidation of the underlying assets of the fund.
- (c) Comprised of various private equity funds with a broad range of investment objectives which include diversified fund of funds focused on venture, buyout and special situations, as well as smaller direct funds that have more specific niche strategies. These investments are generally not redeemable. Instead, distributions are received through the liquidation of the underlying assets of the fund.
- (d) Comprised of limited partnership investments both holding long-only domestic and international equities.
- (e) Comprised of one limited partnership investment at the statement of financial position date; the fund invests in international long-only fixed income securities.
- (f) Includes funds having diversified investment objectives that focus on domestic commercial properties to apartments and office holdings. The other investments cannot be redeemed, but distributions from each fund will be received as the underlying investments in the funds are liquidated.
- (g) Includes fund of funds investments that focus on natural resources and/or energy.

8. Endowment

The College's endowment consists of approximately 2,000 individual funds established for a variety of purposes. The endowment includes both donor-restricted endowment funds and funds designated by the Board of Regents to function as endowments. As required by U.S. generally accepted accounting principles, net assets associated with endowment funds, including funds designated by the Board of Regents as endowments, are classified and reported based on the existence or absence of donor-imposed restrictions.

Interpretation of Relevant Law

The College's Board of Regents has interpreted the Minnesota enacted version of the Uniform Prudent Management of Institutional Funds Act (UPMIFA) as allowing the College to appropriate for expenditure or accumulate so much of an endowment fund as the College determines is prudent for the uses, benefits, purposes and duration for which the endowment fund is established, subject to the intent of the donor as expressed in the gift instrument. The College's Board of Regents has determined it is prudent to preserve the original gift as of the gift date of the donor-restricted endowment funds absent explicit donor stipulations to the contrary. The College classifies as net assets with restrictions (a) the original value of the gifts donated to the permanent endowment, (b) the original value of subsequent gifts to the permanent endowment and (c) accumulated gains and losses to the permanent endowment made in accordance with the direction of the applicable donor gift instrument at the time the accumulation is added to the fund. The remaining portion of a donor-restricted endowment fund is classified as net assets with restriction until those amounts are appropriated for expenditure by the College through the Board of Regents' approval of the annual budget, which is inclusive of the spending rate for its endowment funds established pursuant to the College's spending policy. See Note 1 for further information on net asset classifications.

Endowment net asset composition by type of fund consists of the following as of May 31, 2023 and 2022:

	2023							
		With Donor	Restrictions					
	Without Donor Restrictions	Accumulated Gains	Original Gifts	Total				
Donor-restricted endowment funds Board-designated endowment	\$ -	\$ 181,720,436	\$ 274,870,493	\$ 456,590,929				
funds	255,150,160	-	-	255,150,160				
Total endowment net assets	\$ 255,150,160	\$ 181,720,436	\$ 274,870,493	\$ 711,741,089				
		20	22					
		With Donor	Restrictions					
	Without Donor Restrictions	Accumulated Gains	Original Gifts	Total				
Donor-restricted endowment funds Board-designated endowment	\$ -	\$ 179,050,336	\$ 265,613,968	\$ 444,664,304				
funds	252,011,702	-	-	252,011,702				
Total endowment net assets	\$ 252,011,702	\$ 179,050,336	\$ 265,613,968	\$ 696,676,006				

Changes in endowment net assets for the years ended May 31, 2023 and 2022 are as follows:

		202	23	
		With Donor I	Restrictions	
	Without Donor Restrictions	Accumulated Gains	Original Gifts	Total
	Restrictions	Gailis	Original Gills	Total
Endowment net assets,				
May 31, 2022	\$ 252,011,702	\$ 179,050,336	\$ 265,613,968	\$ 696,676,006
Total investment return	11,958,810	19,337,657	177,786	31,474,253
Contributions	2,021,205	-	7,563,414	9,584,619
Appropriation of endowment assets for:				
Operating expenditures	(11,122,239)	(17,667,556)	-	(28,789,795)
Non-operating expenditures	(53,547)	-	(19,423)	(72,970)
Other changes:	,		,	,
Transfers from other funds	-	1,000,000	-	1,000,000
Deferred gift administration	-	-	-	-
Matured deferred gifts	334,228		1,534,748	1,868,976
Endowment net assets,				
May 31, 2023	\$ 250,150,159	\$ 181,720,436	\$ 274,870,493	\$ 711,741,089
		· · ·		
		202		
		With Donor I	Restrictions	
	Without Donor Restrictions	Accumulated Gains	Original Gifts	Total
Endowment net assets,				
May 31, 2021	\$ 253,658,530	\$ 197,356,262	\$ 250,701,239	\$ 701,716,031
Total investment return	(1,223,651)	(3,416,552)	(97,140)	(4,737,343)
Contributions	4,635,326	-	14,151,833	18,787,159
Appropriation of endowment				
assets for:	(40.400.00)	(10 100 00 1)		(00.000.111)
Operating expenditures	(10,159,767)	(16,169,374)	- (40, 400)	(26,329,141)
Non-operating expenditures	(70,508)	-	(18,406)	(88,914)
Other changes: Transfers from other funds	4,752,880	1,280,000	297,120	6,330,000
Deferred gift administration	4,752,660 (19,752)	1,200,000	297,120	(19,752)
Matured deferred gifts	438,644	-	579,322	1,017,966
Matarea delerrea girto	430,044	<u>-</u>	318,322	1,017,900
Endowment net assets,				

Funds With Deficiencies

From time to time, the fair value of assets associated with individual donor-restricted endowment funds may fall below the original value of the gifts contributed to each endowment fund. At May 31, 2023, 63 donor-restricted funds with original gift values of \$14,251,732, fair values of \$13,643,102 and deficiencies of \$608,630 were reported in net assets with donor restrictions. At May 31, 2022, 58 donor-restricted funds with original gift values of \$11,231,430, fair values of \$10,600,266 and deficiencies of \$631,164 were reported in net assets with donor restrictions. These deficiencies resulted from unfavorable market fluctuations that occurred after the investment of new donor-restricted endowment funds and continued appropriation for certain programs that was deemed prudent by the Board of Regents.

The College's endowment spending policy states that, as permitted by UPMIFA, the Investment Committee will decide on a case-by-case basis whether or not to continue spending from the endowments with deficiencies, otherwise known as underwater endowments.

Return Objectives and Risk Parameters

The College has adopted investment and spending policies for endowment assets that strive to provide a source of income for spending that is reasonably stable and predictable from year-to-year, while seeking to preserve capital, maintain the purchasing power of the endowment assets and prudently earn the highest possible rate of return consistent with the College's ability to accommodate risk. Endowment assets include those assets of donor-restricted funds that the College must hold indefinitely or for a donor-specified period(s) as well as board-designated funds. Under this policy, as approved by the Board of Regents, the endowment assets are invested in a manner that is intended to produce results that outperform the appropriate benchmark for each asset class. The College benchmarks against a 65% MSCI ACWI (All Country World Index) and 35% Bloomberg Barclays Aggregate Bond allocation. The College expects its endowment funds, over time, to provide an average real total return of 5%, net of fees. Actual returns in any given year may vary from this amount.

Strategies Employed for Achieving Objectives

To satisfy its long-term rate-of-return objectives, the College relies on a total return strategy in which investment returns are achieved through both capital appreciation (realized and unrealized) and current yield (interest and dividends). The College targets a diversified asset allocation including asset classes such as public equities, fixed income and alternative assets in order to achieve its long-term return objectives within prudent risk constraints.

Spending Policy and How the Investment Objectives Relate to Spending Policy

The Board of Regents designates only a portion of the College's cumulative investment return for support of current operations; the remainder is retained to support operations of future years and to offset potential market declines. In developing its spending policy, the College considers certain of the following factors which it determines relevant:

- 1. The duration and preservation of the fund
- 2. The purposes of the College and the donor-restricted endowment fund
- 3. General economic conditions
- 4. The possible effect of inflation and deflation
- 5. The expected total return from income and the appreciation of investments
- 6. Other resources of the College
- 7. The investment policies of the College

The Board has adopted a policy to appropriate for distribution during each fiscal year an amount per endowment unit calculated at a rate of 4.7% of the average endowment market value per endowment unit from the preceding 16 quarters established as of the end of the calendar year prior to the beginning of the fiscal year.

9. Liquidity and Availability

The following table reflects the College's financial assets as of May 31, 2023 and 2022, reduced by amounts not available for general expenditures within one year. Financial assets are considered unavailable when illiquid or not convertible to cash within one year. Other financial assets that are excluded from this measure of liquidity include cash and other investments that are restricted by donors, the College's Board of Regents or are restricted for a specific use.

	2023	2022
Financial assets: Cash and cash equivalents Accounts receivable, net	\$ 11,491,993 2,460,308	\$ 25,035,444
Contributions receivable, net	2,469,308 9,327,312	295,978 8,539,118
Student loan receivables, net	2,978,045	3,587,943
Notes receivable	750,000	750,000
Investments	740,371,940	718,281,226
Deposits held by trustee	7,539,753	28,627,404
Assets held in trust by others	2,018,634	2,145,691
Financial assets at May 31	776,946,985	787,262,804
Less those unavailable for general expenditure within one year:		
Cash restricted for student loans	(4,685,509)	(3,768,667)
Accounts receivable beyond one year	(67,870)	(86,738)
Contributions receivable for endowments	(8,610,793)	(7,882,325)
Contributions receivable for plant	(67,816)	(67,870)
Contributions receivable greater than one year Student loan receivables restricted for financial	(384,920)	(298,068)
aid purposes	(2,978,045)	(3,587,943)
Note receivable beyond one year	(750,000)	(750,000)
Endowment assets restricted by donors, net of	(,,	(,,
appropriation for next year Endowment assets restricted by the Board of Regents, net	(428,596,219)	(418,838,977)
of appropriation for next year	(244,109,893)	(241,659,178)
Cash and other investments held for gift annuitants	(24,444,663)	(28,181,855)
Bond proceeds and reserves restricted by use	(7,539,753)	(28,627,404)
Investments held for others connected to split-interest	(2.2.4.2.2.1)	(2 ((2 2 2 2))
agreements	(2,018,634)	(2,145,691)
Financial assets not available for expenditure within one year	724,254,115	735,894,716
Financial assets available to meet cash needs for general purposes within one year	\$ 52,692,870	\$ 51,368,088
- , ,		

As of May 31, 2023, the College had liquid assets on hand to cover approximately five months of operating expenses. The College's practice is to structure its financial assets to be available as its general expenses, liabilities and obligations come due. Cash in excess of daily requirements is typically invested in short-term, liquid securities.

10. Property, Plant and Equipment

At May 31, 2023 and 2022, property, plant and equipment consisted of the following:

	2023	2022
Land	\$ 1,242,799	\$ 1,286,890
Improvements other than buildings	36,746,520	32,473,753
Buildings	374,464,107	321,937,597
Equipment	63,551,963	61,442,726
Library materials	16,672,380	16,655,250
Art collection	2,299,134	1,964,873
Construction in progress	17,170,989	47,857,551
	512,147,892	483,618,640
Right-of-Use Assets Lease (Note 16)	669,837	814,675
Less accumulated depreciation	(216,667,424)	(208,957,658)
	\$ 296,150,305	\$ 275,475,657

The majority of the costs included in construction in progress as of May 31, 2023 were for four construction projects, a renovation of an existing residence hall, the construction of a house for the President, a new enterprise information system and a climate controlled library vault totaling approximately \$16,284,000. The residence hall renovation will be completed over the next few years and is being funded by the Series 2021 debt proceeds and the capital budget. The President's House will be completed during fiscal year 2024 and is being funded by gifts and the sale of property. The enterprise information system implementation will be completed during fiscal year 2025 and is being funded by operations. The climate controlled library vault project will be completed in fiscal year 2024 and is being funded by contributions, grant funding and operations.

11. Accrued and Other Liabilities

At May 31, 2023 and 2022, accrued and other liabilities consisted of the following:

	 2023	 2022
Payroll Self-insurance reserve (Note 12) Post-retirement benefit obligations (Note 13) Interest Asset retirement obligations (Note 14) Other	\$ 9,417,567 485,000 572,749 1,372,627 3,369,978 578,211	\$ 8,815,818 445,000 688,087 1,444,377 3,213,645 562,982
	\$ 15,796,132	\$ 15,169,909

12. Self-Insurance

The College provides medical benefits through a self-insurance plan, which is available to all employees of the College who meet the eligibility requirements for certain medical expenses. Accrued and other liabilities include an incurred but not reported reserve of approximately \$485,000 at May 31, 2023 and \$445,000 at May 31, 2022, an estimate of amounts due and payable on existing claims for which the College is self-insured and which are expected to be settled currently. The College is self-insured for the first \$225,000 per claim with an aggregate stop loss of approximately \$10,235,000.

As of May 31, 2023 and 2022, the College had net assets without donor restrictions of \$790,469 and \$854,870, respectively, designated for health insurance benefits, which consists of the cumulative amount that employee and college contributions towards health premiums have exceeded expenses over the life of the plan.

13. Retirement Plans and Postretirement Benefit Plan

The College has certain defined contribution retirement plans for employees. All employees are eligible to participate after meeting certain eligibility requirements. College contributions are based upon a percentage of salaries. The College's contributions to the retirement plans approximated \$4,210,000 and \$4,090,000 for the years ended May 31, 2023 and 2022, respectively.

The College also provides postretirement health care benefits for current or retired employees and covered dependents, which are recorded on the accrual basis. Two voluntary employee benefit association (VEBA) trusts were established in fiscal year 2006. The Employee After-Tax-Contributions VEBA Trust (funded solely by employee after tax contributions) and the Employer Contribution VEBA Trust (funded solely by employer pre-tax contributions) were established to provide employee welfare benefit plans providing certain insured and/or self-insured health and life benefits for eligible retired employees and their eligible spouses and dependents. The trusts are managed by a trustee, who invests in money market and mutual funds (Level 1 assets). The trusts are exempt from taxation to the extent permitted under section 501(c)(9) and 512 of the Internal Revenue Code of 1986.

The following tables set forth the postretirement health care benefit plan's status with amounts reported in the College's financial statements at May 31, 2023 and 2022:

	2023		2022	
Change in benefit obligation: Benefit obligation at beginning of year Service cost Interest cost Plan participants' VEBA contributions Employer VEBA contributions Actuarial gain Benefits paid	\$	15,489,761 50,473 618,123 48,787 694,415 (1,764,643) (1,070,378)	\$	15,177,599 58,701 347,413 41,117 920,598 (63,774) (991,893)
Benefit obligation at end of year	\$	14,066,538	\$	15,489,761
Change in plan assets: Fair value of plan assets at beginning of year Actual return on plan assets Employer contributions Plan participants' contributions Benefits paid	\$	14,801,674 (979,539) 693,245 48,787 (1,070,378)	\$	14,183,483 580,506 988,461 41,117 (991,893)
Fair value of plan assets at end of year	\$	13,493,789	\$	14,801,674
Funded status: Funded status at end of year	\$	(572,749)	\$	(688,087)
Amounts recognized in the statements of financial position consist of: Current liabilities Noncurrent liabilities	\$	(61,357) (511,392)	\$	(73,372) (614,715)
Net amount recognized (Note 11)	\$	(572,749)	\$	(688,087)

	2023		2022	
Amounts recognized in change in net assets consist of: Prior service cost Loss	\$	99,834	\$	- 144,854
Accumulated change in net assets	\$	99,834	\$	144,854
Components of net periodic benefit cost: Service cost Interest cost Expected return on plan assets Amortization of prior service cost	\$	50,473 618,123 (740,084)	\$	58,701 347,413 (709,174)
Net periodic postretirement benefit cost	\$	(71,488)	\$	(303,060)
Changes in net assets: Net (gain)/loss Amortization of prior service cost	\$	(45,020) -	\$	64,894
Total amount (gain) loss recognized in change in net assets	\$	(45,020)	\$	64,894
Total amount recognized net periodic benefit cost and change in net assets	\$	(116,508)	\$	(238,166)
Weighted-average assumptions used to determine benefit obligations at May 31: Discount rate Expected return on plan assets Rate of compensation increase		4.80% 5.00% 0.00%		4.00% 5.00% 0.00%
Weighted-average assumptions used to determine net periodic benefit cost at May 31: Discount rate		4.00%		2.30%
Assumed health care cost trend rates at May 31: Healthcare cost trend rate assumed for next year: Post 65 Pre 65		6.50% 6.50%		6.50% 6.50%
Rate to which the cost trend rate is assumed to decline (the ultimate trend)		4.00%		4.00%
Year that the rate reaches the ultimate rate		2076		2076

St. Olaf College

Notes to Financial Statements May 31, 2023 and 2022

Plan assets are invested primarily in mutual funds, which are classified as Level 1 in the fair value hierarchy, as of May 31, 2023 and 2022.

During the year ending May 31, 2024, the College expects to contribute approximately \$61,000 in benefit payments for the postretirement medical plan, which includes the liability for post-65 retiree VEBA and the present value of the projected future liability for the pre-65 retiree health plan. The College also expects to contribute approximately \$630,000 to the VEBA for current employees during the year ending

May 31, 2024.

The following estimated benefit payments for the postretirement medical plan, which reflect expected future service, as appropriate, are expected to be paid during the years ending May 31:

Years ending May 31:	
2024	\$ 61,357
2025	54,410
2026	51,516
2027	50,711
2028	51,855
2029 - 2033	194,726

It is reasonably possible that changes in these estimates could occur in the near term and that actual results could differ from these estimates and could have a material impact on the financial statements.

14. Asset Retirement Obligations

The College owns certain buildings that contain encapsulated asbestos material and as such records a liability for the reasonably estimated fair value of the conditional asset retirement obligation.

The following shows the activity in the College's asset retirement obligations:

	 2023	 2022
Balance at beginning of the year Abatement costs Accretion expense	\$ 3,213,645 (4,350) 160,683	\$ 3,062,655 (2,143) 153,133
Balance at end of the year (Note 11)	\$ 3,369,978	\$ 3,213,645

15. Long-Term Debt

Long-term debt at May 31, 2023 and 2022 consisted of the following bonds issued by the Minnesota Higher Education Facilities Authority (MHEFA) on behalf of the College:

				Outstanding Balance	
	Interest	Principal Payment	Fiscal Year of Maturity	2023	2022
MHEFA Revenue Bonds, Series Eight-G, issued to finance construction and advance refunding	Bonds bear rates from 3.25% to 5.00%	Annual payments range from \$2,930,000 to \$4,495,000	2033	\$ 36,700,000	\$ 39,490,000
advance returning	3.0070	. , ,	2000	Ψ 30,700,000	Ψ 33,430,000
MHEFA Revenue Bonds, Series Eight-N, issued to advance refund previous issuance	Bonds bear rates from 2.25% to 4.00%	Annual payments range from \$420,000 to \$5,760,000	2036	21,690,000	22,090,000
MHEFA Revenue Bonds, Series 2021, issued to finance construction	Bonds bear rates from 3.00% to 4.00%	Annual payments range from \$2,980,000 to \$4,935,000	2051	57,335,000	57,335,000
Principal outstanding on bonds	1.0070	ψ 1,000,000	2001	115,725,000	118,915,000
Plus:				, ,	, ,
Long-term leases liability (see Unamortized premium:	Note 16)			620,196	776,590
Series Eight-G Revenue Bo				3,891,372	4,300,990
Series Eight-N Revenue Bo Series 2021 Revenue Bond				1,743,645	1,885,022
Less unamortized debt issue co	=			8,627,585 (402,385)	8,943,229 (428,282)
Total long-term debt				\$ 130,205,413	\$ 134,392,549

On July 1, 2015, the College issued \$53,745,000 in tax-exempt bonds, Series Eight-G, through the Minnesota Higher Education Facilities Authority (MHEFA). A portion of the Series Six-O Revenue Bonds (\$28,677,000) was refunded on an advance refunding basis, whereby the Series Five-M2 Revenue Bonds (\$8,869,000) were refunded on a current refunding basis. The proceeds were also used to terminate an interest rate swap agreement corresponding to the Series Five-M2 Bonds (\$583,000) and to finance various construction and renovate projects to the College's residential facilities and classroom buildings (\$25,000,000).

On August 10, 2016, the College issued \$22,845,000 in tax-exempt bonds, Series Eight-N, through the Minnesota Higher Education Facilities Authority (MHEFA). A portion of the Series Seven-F Revenue Bonds (\$24,465,000) was legally defeased by proceeds from the Series Eight-N Revenue Bonds, as well as a portion of the debt service reserve fund on Series Seven-F (\$1,866,000). The proceeds of the Series Eight-N Revenue Bonds related to the defeasance were placed in an escrow until October 1, 2019, at which time the refunded bonds were callable and paid off.

On March 1, 2021, the College issued \$57,335,000 in tax-exempt bonds, Series 2021, through the Minnesota Higher Education Facilities Authority (MHEFA). The proceeds of the bonds are being used to construct a residence hall of approximately 300 beds and 14 townhouses totaling approximately 140 beds, as well as renovate an existing residence hall on campus, capitalize interest on the bonds through April 1, 2022 and pay certain issuance costs.

Revenue Bonds Series Eight-G, Eight-N and 2021 are secured by a pledge of loan repayment from the College and require that certain covenants be maintained.

The College maintains cash, U.S. government securities and private debt obligations held by a trustee that totaled \$7,539,753 and \$28,627,404 as of May 31, 2023 and 2022, respectively. These funds are intended to be used to make principal and interest payments and for construction on the projects related to the Series 2021 bond issuance.

Anticipated principal payments on long-term debt are as follows:

Years ending May 31:	
2024	\$ 3,350,000
2025	3,515,000
2026	3,690,000
2027	3,875,000
2028	4,070,000
Thereafter	 97,225,000
	_
Total	\$ 115,725,000

16. Leases

The College leases certain equipment under noncancelable operating leases expiring through July 2026, and a noncancelable financing lease expiring in August 2023. The right-of-use assets are included in property and equipment (Note 10). The lease liability is included in long-term debt (Note 15). The weighted-average discount rate used for the years ending May 31, 2023 and 2022 was 2.78%. Total rental expense was \$284,456 and \$266,162 for the years ended May 31, 2023 and 2022, respectively. Future payments for the years ended May 31, are as follows:

	Financing		Operating	
Years ending May 31:		_	 	
2024	\$	5,644	\$ 240,492	
2025		-	178,035	
2026		-	156,654	
2027		-	17,188	
2028		-	17,188	
Thereafter		-	17,188	
Present value discount		(26)	 (5,222)	
Total	\$	5,618	\$ 621,523	

17. Deferred Gift (Split-Interest) Agreements

The College has arrangements with donors classified as charitable lead trusts, charitable remainder trusts, charitable gift annuities and pooled life income funds. In general, under these arrangements the College receives a gift from a donor in which it has an interest and agrees to pay the donor stipulated amounts. The arrangement may cover one or more lives. The College invests and administers the related assets and makes distributions to the beneficiaries as required. When the agreement reaches the end of its term, remaining assets are retained by the College as net assets with restrictions or net assets without restrictions, or in some instances, distributed to third-party beneficiaries.

When a gift is received under one of these arrangements, it is split into the amount representing the actuarial present value of future distributions back to the donor and the remaining gift value to be retained for the benefit of the College or third-party beneficiaries. The actuarial liability is adjusted annually using actuarial tables appropriate for the type of arrangement, number of lives covered and age and gender characteristics of the beneficiary. The College used historical discount rates ranging from 0.4% to 11.0% for the years ended May 31, 2023 and 2022 in making the actuarial and gift calculations. In some cases, there can be a time delay in the recording of the asset because of the time needed for discovery, verification of the College's rights and the determination of the valuation of future payments.

Information pertaining to the College's deferred gift agreements for the years ended May 31, 2023 and 2022 is as follows:

	2023	 2022
Cash and investments	\$ 24,444,663	\$ 28,181,855
Interfund payable	(24,191)	(19,140)
Accounts receivable		19,167
Beneficial interest in trusts held by others	2,018,634	2,145,691
Deposits held in trust for others	33,024	17,207
Annuities payable	(8,777,304)	(10,077,697)
	\$ 17,694,826	\$ 20,267,083
Net assets:		
Without donor restrictions	\$ 3,413,282	\$ 3,877,822
With donor restrictions	 14,281,544	 16,389,261
Total	\$ 17,694,826	\$ 20,267,083

18. Concentrations

Financial instruments that potentially subject the College to concentrations of credit risk consist principally of cash and cash equivalents, investments, accounts receivable, notes receivable and derivatives. Cash, cash equivalents and investment holdings are concentrated in a limited number of financial institutions and amounts in excess of FDIC and similar coverage are subject to the usual risks of balances in excess of those limits. Investments are diversified in order to reduce credit risk. Student loans, student receivables and other receivables are due from a variety of sources concentrated primarily in the Midwestern United States. In addition, the College's students receive a substantial amount of support from state and federal student financial assistance programs which are subject to audit by governmental agencies. A significant reduction in the level of this support, if this were to occur, could have an adverse effect on the College's programs and activities.

19. Related-Party Transactions

The College has various signed contracts with a construction company owned by a former member of the Board of Regents. The contracts were approved unanimously by the Board of Regents in accordance with the College's conflict of interest policy. Amounts payable to the construction company totaled \$3,141,556 and \$3,218,419 as of May 31, 2023 and 2022, respectively. Total payments to this construction company were approximately \$21,600,000 and \$34,580,000 for the years ended May 31, 2023 and 2022, respectively. The approximate total contracted amount remaining to the construction company was \$144,000 and \$13,368,000 as of May 31, 2023 and May 31, 2022, respectively.

As of May 31, 2023 and 2022, approximately \$2,880,000 and \$508,000, respectively, of contributions receivable were due from members of the Board of Regents. Contribution revenue from members of the Board of Regents totaled approximately \$4,676,000 and \$1,660,000 for the years ending May 31, 2023 and 2022, respectively. Board members are not compensated.

The College has invested in various private equity investments, in which members of the Investment Committee and Board of Regents have an affiliation. The individuals fully disclosed their interests in these investments when they were discussed, did not receive a commission or referral fee and did not participate in the voting regarding these investments. As of May 31, 2023 and 2022, the College's total value of these funds was approximately \$1,013,000 and \$2,653,000, respectively. The College's cumulative contributions, net of distributions, to these investments as of May 31, 2023 totaled approximately \$7,519,000. The College's cumulative contributions, net of distributions, to these investments as of May 31, 2022 totaled approximately \$6,884,000. The College had no outstanding future commitments to these investments at May 31, 2023 and 2022.

20. Department of Education Financial Responsibility Information

The Department of Education (ED) revised the regulations for financial responsibility which are required to be implemented for reports issued after July 1, 2020. The regulations require the College to provide additional disclosures, including a financial responsibility supplemental schedule, to assist ED in measuring financial responsibility through the composite score of financial ratios. The financial responsibility supplemental schedule must contain all financial elements required to calculate the composite score ratios, with a cross-reference to the financial statement line or note that contains the element.

Note 10 provides information on the College's property, plant and equipment, net, but does not provide a breakout by the implementation date of June 1, 2019. The following table provides a breakdown of property, plant and equipment, net, at May 31, 2023 based on the June 1, 2019 implementation date.

Pre-implementation: Property, plant and equipment, net	\$ 191,920,576
Post-implementation: Property, plant and equipment, net, with outstanding debt for original purchase	58,910,851
Property, plant and equipment, net, without outstanding debt for original purchase	28,147,888
Construction in progress	17,170,989
Total property, plant and equipment, net, at May 31, 2023	\$ 296,150,304

Note 15 provides information on the College's long-term debt but does not provide a breakout by the implementation date of June 1, 2019. The following table provides a breakdown of long-term debt for long-term purposes, at May 31, 2023 based on the June 1, 2019 implementation date.

Pre-implementation: Long-term debt, pre-implementation	\$ 63,829,381
Post-implementation: Debt issued in 2021 and spent on construction in progress and property, plant and equipment	59,916,385
Debt proceeds remaining in escrow to be spent on capital projects in future years – therefore not reflected in the	6 450 647
supplemental schedule	 6,459,647
Total long-term debt at May 31, 2023	\$ 130,205,413

Note 2 provides information on the College's breakdown of net assets with either time or purpose restrictions. The following table provides a breakdown of those net assets with donor restrictions at May 31, 2023.

Scholarships, instruction and other support (Note 2)	\$ 16,607,560
Acquisition of buildings and equipment (Note 2)	780,825
Student loan funds (Note 2)	3,034,388
Accumulated gains, endowment funds (Note 8)	181,720,436
Net assets with donor restrictions, time or purpose	\$ 202,143,209

The following table summarizes non-operating revenues and other gains at May 31, 2023.

Long-term investment activities, less long-term investment	
income and gains allocated to operations	\$ 872,293
Student loan income, net expenses	(9,109)
Deferred giving activities, gifts	606
Capital giving activities, gifts and grants	2,387,872
Capital gifts allocated to operations	409,262
Adjustment to prior service cost and actuarial liability for	
retiree health plan	45,020
Gain from sale of asset	2,930,043
Reclassification of prior year net assets	(105,255)
Non-operating revenue and other gains	\$ 6,530,732

21. Subsequent Events

The College has evaluated subsequent events through October 11, 2023, which is the date that the financial statements were issued.



Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Independent Auditors' Report

To the Board of Regents of St. Olaf College

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of St. Olaf College (the College), which comprise the College's statement of financial position as of May 31, 2023, and the related statements of activities and changes in net assets, functional expenses, and cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated October 11, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

Baker Tilly US, LLP

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Minneapolis, Minnesota October 11, 2023



Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

Independent Auditors' Report

To the Board of Regents of St. Olaf College

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited St. Olaf College's (the College) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the College's major federal programs for the year ended May 31, 2023. The College's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and guestioned costs.

In our opinion, the College complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended May 31, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the College and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the College's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the College's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the College's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the College's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design
 and perform audit procedures responsive to those risks. Such procedures include examining, on a
 test basis, evidence regarding the College's compliance with the compliance requirements referred to
 above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the College's internal control over compliance relevant to the audit in order
 to design audit procedures that are appropriate in the circumstances and to test and report on internal
 control over compliance in accordance with the Uniform Guidance, but not for the purpose of
 expressing an opinion on the effectiveness of the College's internal control over compliance.
 Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Minneapolis, Minnesota October 11, 2023

Baker Tilly US, LLP

Federal Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity	Pass-Through Entity Identification Number	Federal Expenditures	Passed-Through to Subrecipients
Student Financial Assistance Cluster					
U.S. Department of Education Federal Pell Grant Program Federal Supplemental Educational Opportunity Grants Federal Work-Study Program	84.063 84.007 84.033			\$ 3,242,440 369,254 451,401	\$ - - -
Federal Perkins Loan Program Federal Direct Student Loans	84.038 84.268			1,854,635 10,317,181	
Total U.S. Department of Education				16,234,911	-
U.S. Department of Health and Human Services Nursing Student Loans	93.364			11,976	
Total U.S. Department of Health and Human Services				11,976	
Total Student Financial Assistance Cluster				16,246,887	
Research and Development Cluster					
National Science Foundation					
Engineering Geosciences	47.041 47.050			25,339 42,363	-
Biological Sciences Biological Sciences Biological Sciences Biological Sciences	47.074 47.074 47.074 47.074	University of Denver	SC37809-01-00/P0168979	333,490 87,667 27,714	224,173 - -
Total Biological Sciences	47.074			141,957 590,828	224,173
STEM Education (Formerly Education and Human Resources)	47.076	University of MN	H006117611	28,218	224,173
STEM Education (Formerly Education and Human Resources)	47.076	Offiversity of Min	H000117011	181,941	-
STEM Education (Formerly Education and Human Resources)	47.076			195,715	-
STEM Education (Formerly Education and Human Resources)	48.076			8,320	-
STEM Education (Formerly Education and Human Resources)	47.076			109,262	<u> </u>
Total STEM Education				523,456	<u> </u>
Polar Programs	47.078			29,538	
Total National Science Foundation				1,211,524	224,173
Total Research and Development Cluster				1,211,524	224,173
U.S. Department of Health and Human Services National Institutes of Health					
Alcohol Research Programs	93.273	Univ. NE Medical Center	34-5229-2028-001	3,836	-
Substance Abuse and Mental Health Services Projects of Regional and National Significance Biomedical Research and Research Training	93.243 93.859			1,115 19,101	- -
Total U.S. Department of Health and Human Services				24,052	

Federal Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity	Pass-Through Entity Identification Number	Federal Expenditures	Passed-Through to Subrecipients
Trio Programs Cluster					
U.S. Department of Education					
TRIO, Student Support Services	84.042A			\$ 300,997	\$ -
TRIO, Student Support Services	84.042A			293,392	-
TRIO, Talent Search	84.044A			109,381	-
TRIO, Talent Search	84.044A			268,127	-
TRIO, Upward Bound	84.047A			435,136	-
TRIO, Upward Bound TRIO, McNair Post-Baccalaureate Achievement	84.047A 84.217A			350,262 280,546	-
Total TRIO Programs Cluster				2,037,841	_
Child Nutrition Cluster					
U.S. Department of Agriculture					
		MN Dept. of Education -			
Summer Food Service Program for Children	10.559	Food and Nutrition Service	2MN300061	15,394	
Total Child Nutrition Cluster				15,394	
Other Programs					
National Endowment for the Humanities					
Promotion of the Humanities Teaching and Learning Resources and					
Curriculum Development	45.162			140,585	-
Promotion of the Humanities Teaching and Learning Resources and					
Curriculum Development	45.162			110,868	
Total Promotion of the Humanities Teaching and Learning Resources and Curriculum Development				251,453	
Promotion of the Humanities Division of Preservation and Access	45.149			925	_
Promotion of the Humanities Fellowships and Stipends	45.160			30,264	-
Total National Endowment for the Humanities				282,642	
U.S. Department of Homeland Security					
		MN Dept. of Public Safety,			
		Division of Homeland			
Disaster Grants, Public Assistance (Presidentially Declared Disasters)	97.036	Security and Emergency Management	4531DR-MN	1,665,058	-
		-			
Total U.S. Department of Homeland Security				1,665,058	
Institute of Museum and Library Services					
Museums for America	45.301			47,610	
Total Institute of Museum and Library Services				47,610	_
				.,,,,,,,,	
Total expenditures of federal awards				\$ 21,531,008	\$ 224,173

St. Olaf College

Notes to Schedule of Expenditures of Federal Awards Year Ended May 31, 2023

1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of St. Olaf College (the College) under programs of the federal government for the year ended May 31, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the College, it is not intended to and does not present the financial position, changes in net assets, functional expenses or cash flows of the College.

2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available.

3. Indirect Cost Rate

The College has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

4. Loan and Loan Guarantee Programs

The federal student loan programs listed below are administered directly by the College, and balances and transactions relating to these programs are included in the College's basic financial statements. Loans outstanding at the beginning of the year and loans made during the year are included in the federal expenditures presented in the Schedule. The balance of loans outstanding at May 31, 2023 consist of:

Assistance Listing Number	Program Name	ı	Outstanding Balance at May 31, 2023			
84.038	Federal Perkins Loan Program		1,324,804			
94.364	Nursing Student Loans	Ψ	9,740			

Financial Statement and Line Name or Note Location

	Primary Reserve Ratio:		
	Expendable Net Assets:	\$	
			414,891,479
Statement of Financial Position			491,295,240
Note 2	Annuities with donor restrictions		14,281,54
Note 8	Net assets with donor restrictions - restricted in perpetuity		274,870,493
Note 20	Net assets with donor restrictions - other for time or purpose		202,143,209
Note 19	Unsecured related party receivable		2,880,000
Note 20	Property, plant and equipment - pre-implementation	\$	191,920,576
	Property, plant and equipment - post-implementation with outstanding deb	t	
Note 20	for original purchase		58,910,85
	Property, plant and equipment - post-implementation without outstanding		
Note 20	debt for original purchase		28,147,888
Note 10	Construction in progress		17,170,989
Statement of Financial Position	Total property, plant and equipment, net	\$	296,150,304
Not applicable for 2023	Intangible assets	φ	290, 130,302
Note 11	Post-employment and pension liabilities		572,749
		Φ.	
Note 20	Long-term debt for long-term purposes - pre-implementation	\$	63,829,38
Note 20	Long-term debt for long-term purposes - post implementation		59,916,385
Not applicable for 2023	Line of credit for construction in progress		
	Total Expenses and Losses Without Donor Restrictions		
Statement of Activities	Total expenses and losses without donor restrictions	\$	137,937,925
Not applicable for 2023	Net Investment losses	•	,,
Statement of Activities	Adjustment of actuarial liability for annuities payable		61,385
Not applicable for 2023	Adjustment to prior service cost and actuarial liability		- 1,1
	Equity Ratio		
	Modified Net Assets		
Statement of Financial Position	Net assets without donor restrictions	\$	414,891,479
Statement of Financial Position	Net assets with donor restrictions	•	491,295,246
Not applicable for 2023	Intangible assets		,,
Note 19	Unsecured related party receivables		2,880,000
	Modified Assets		
Statement of Financial Position	Total assets	Ф	1,075,424,048
Not applicable for 2023	Intangible assets	Ψ	1,010,727,040
Note 19	Unsecured related party receivables		2 990 000
Note 19	Onsecured related party receivables		2,880,000
	Net Income Ratio		
Statement of Activities	Change in net assets without donor restrictions	\$	6,488,224
	Tatal Bassacra and Oaks Without Bassac Bastalations		
Statement of Activities (total operating revenues, gains and	Total Revenues and Gains Without Donor Restrictions		
Statement of Activities (total operating revenues, gains and o	!!		
\$140,054,235, less non-operating capital related gifts release			
2,097,433)	Total operating revenue and other additions (gains)	\$	137,956,80
Statement of Activities and Note 8	Investment return appropriated for spending		11,086,51
	Non-operating revenue and other gains		6,530,732

Schedule of Findings and Questioned Costs Year Ended May 31, 2023

Section I - Summary of Auditors' Results

Financial Statements

Type pf report the auditor issued on whether to statements audited were prepared in accord GAAP:				
Internal control over financial reporting: Material weakness(es) identified? Significant deficiency(ies) identified?	yes X no yes X none reported			
Noncompliance material to financial statemen	nts noted?yesXno			
Federal Awards				
Internal control over major federal programs: Material weakness(es) identified? Significant deficiency(ies) identified?	yes X no yes X none reported			
Type of auditors' report issued on compliance federal programs:	e for major Unmodified			
Any audit findings disclosed that are required reported in accordance with 2 CFR 200.516				
Identification of major federal programs:				
Assistance Listing Numbers	Name of Federal Program or Cluster			
Various 97.036	Student Financial Assistance Cluster Disaster Grants - Public Assistance (Presidentially Declared Disasters)			
Dollar threshold used to distinguish between Type B programs:	Type A and \$750,000			
Auditee qualified as low-risk auditee?	yesXno			
ction II - Financial Statement Findings				
No findings were reported.				

Sec

Section III - Federal Award Findings and Questioned Costs

No findings were reported.

St. Olaf College

Schedule of Prior Audit Findings Year Ended May 31, 2023

Section IV - Schedule of Prior Year Findings

The previous audit of the Federal Award Programs was for the year ended May 31, 2022. The findings noted during that audit and the University's corrective action taken is as follows:

Finding 2022-001: Federal Direct Student Loan Enrollment Reporting

Condition: For 3 of 25 students included in our sample, the enrollment status of withdrawn were reported late (61 days after the determination date of separation). The sample was not a statistically valid sample.

Action Taken: Management considers this to be an isolated incident, however, additional controls will be put in place in order to prevent this from happening in the future. Beginning in September 2022, a second Registrar's Office staff member will complete an additional review of the National Student Clearinghouse status for all students withdrawing after a particular semester. This secondary review will be completed at the end of January and at the end of June in order to ensure the 60-day reporting period is met.

Update: Since implementing the secondary review of all withdraws, the Registrar's Office has been able to ensure the accurate and timely reporting of student statuses to the National Student Clearinghouse. No further actions are necessary at this time but we will continue to monitor this intervention into the future.

Finding 2022-002: COVID-19 Education Stabilization Fund, Higher Education Emergency Relief Funds, Procurement, Suspension and Disbarment

Condition: The College's policies and procedures over procurement generally conform to the requirements outlined by the Uniform Guidance with an exception bonding requirements, contracting with small and minority businesses and items from Appendix II to Part 200. The auditors compared the College's policies and procedures to the applicable sections of the Uniform Guidance by reviewing two vendors of a total of four vendors with expenditure for the ESF funds and obtained the associated supporting documentation for our selections. Additionally, the auditors noted that the Institution's procedures were not followed with regard to ensuring full and open competition, obtaining bids/quotes for the items above the micro-purchase threshold or retaining documentation for the requirement for verifying for vendor suspension or debarment prior to contracting. The College did check for suspension/disbarment following our identification of the finding and there were no issues. The sample was not a statistically valid sample.

Action Taken: Management did not appropriately follow federal procurement guidelines related to costs that were included in the institutional reimbursement portion of HEERF funding. This was an oversight and occurred as a result of the timing of when the purchases were made, or the contracts were entered into, and when the HEERF funding and applicable guidance was communicated by the Department of Education. Management did appropriately review all contracts and the related costs for reasonableness to ensure that the College was being prudent with its financial resources, whether from the federal government or not.

Update: Management has implemented suspension and debarment policies and procedures. The procedures address how to check for debarment or suspension from an entity or agency that sub-awards or contracts for goods and/or services. These policies and procedures help ensure that contracts or purchases to an entity or agency are not made if they have been debarred or suspended by the Federal Government.